Public Hybrid Workshop

Generic Drug Repurposing: Exploring the Potential Role of the Regulator and Policy Solutions

May 29, 2025 | 10:00 a.m. – 4:00 p.m. ET



Welcome & Opening Remarks

Gerrit Hamre, Duke-Margolis Institute for Health Policy

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- Identity and other information about present or potential customers, healthcare clinicians or payers, including costs, prices, profitability, specific contract terms, marketing plans, and product development plans.
- Research & development plans.
- Other confidential or proprietary activities, strategies, processes or procedures.
- Refusals to deal with any company or supplier.
- Strategies or plans to award business or remove business from a specific company, to participate or not participate in any particular business opportunity or type of business opportunity.
- Status of negotiations with present or potential customers, suppliers, payers or healthcare clinicians.
- Any other confidential business information that could be used to reduce competition.



Meeting Logistics

- Attendees are encouraged to submit questions via Zoom or Slido and add comments in the chat if desired.
- In-person attendees may also raise their hand to ask questions directly
- All meeting materials for this workshop are available on the Duke-Margolis website



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Agenda

10:00 am Welcome and Opening Remarks
10:10 am Background and Emerging Policy Solutions
10:25 am Session 1: Identifying Opportunities for Generic Drug Repurposing
11:35 am Break
11:50 am Session 2: Regulatory Pathways for Non-Traditional Drug Developers
1:00 pm Lunch Break
2:00 pm Session 3: Updating Labels with Established Evidence & Encouraging Responsible Promotion
2:45 pm Break
3:00 pm Session 4: Additional Opportunities for Generic Drug Repurposing
3:50 pm Closing Remarks and Adjournment



Background and Emerging Policy Solutions

Beth Boyer, *Duke-Margolis Institute for Health Policy*

Research Focus

Duke-Margolis aims to engage stakeholders on the role of drug repurposing to meet <u>unmet</u> patients' needs and to better understand the challenges and potential policy solutions for advancing drug repurposing efforts in the future.

Past Work on Drug Repurposing



Drug Repurposing for Pandemic Innovation (2023)





Designing a pull mechanism for generic drug repurposing (ongoing)

Today's Focus

Generic Drug Repurposing: Exploring the Potential Role of the Regulator and Policy Solutions

Funded by Arnold Ventures

<u>Aim:</u> Take a deep dive on the <u>regulatory policy landscape</u> as it relates to generic drug repurposing and exploring the <u>potential role of FDA</u> in advancing research of new of uses of generic drugs to <u>meet patient needs</u>.



Defining 'generic drug repurposing'

There are many different terms used to describe finding new therapeutic uses for drugs and ways these terms are defined.

For purposes of this roundtable (and project), we define **drug repurposing** as:

The process of conducting research on new uses for established drugs on the market

We will also be focusing on repurposing **generic drugs**, which in this context we define as:

Drugs on the market for which the originator has lost exclusivity and other manufacturers may legally enter the market



Why generic drug repurposing?

Drug development is risky and expensive, costing as much as \$2.8 billion.

Repurposed drugs have already demonstrated safety data and trials can start at later stages, increasing chances of success and reducing costs.

Drug development can take an average of 8-10 years.

Repurposed drugs can bypass early stages of development and therefore take less time to study and reach patients.

New, patented drugs can be expensive and may have delayed availability in some areas.

Repurposed generic drugs are often already widely available and less expensive.

Generic drug repurposing challenges

Lack of incentives for traditional drug developers to invest in research on new uses for generic drugs and/or sponsor label expansion:

- High costs of trials
- Low drug prices
- Limited profit margins

Limited resources and systematic efforts to identify repurposing candidates and conduct clinical trials to demonstrate efficacy for new use.

"Non-traditional developers" are more active in generic drug repurposing studies, however, may lack experience in navigating regulatory pathways and commercializing drug candidates.

Most generic drug repurposing studies are not intended to support label changes.



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Current Efforts in the U.S.

Identifying Repurposing Opportunities



at the FDA and NCATS/NIH

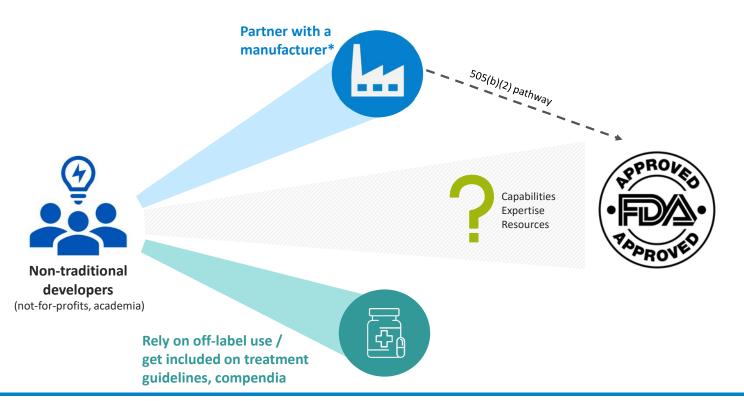


Updating Drug Labels



- Project Renewal
- Modern Labeling Act

The path for non-traditional developers to patient access



Non-traditional developers currently have two options when repurposing drugs for new indications.

Yet each option has its disadvantages or barriers.

What solutions might be considered to address the challenge for non-traditional developers to pursue label expansion for repurposed drugs?



Disadvantages of not pursuing label expansion

Despite the ubiquity of off-label use, it has several disadvantages:

- Lack of data generated on the drug's efficacy and safety for the off-label indication
- Uneven or slow uptake
- Reimbursement issues
- Limited awareness by providers and patients
- Patient concerns over using an unapproved therapy
- Supply issues (e.g., disruption or shortages from underestimated demand forecasting)
- Liability concerns from providers



International models to advance repurposing



STAMP Pilot

- Aims to support not-for-profit organizations and academia to gather and generate sufficient evidence on a new use of an established medicine to be formally authorized by a regulatory authority.
- EMA and national medicines agencies provide regulatory support to help generate a robust data package to support application by a pharmaceutical company

EU Pharmaceutical Reform Proposal

 Article 48: proposes a pathway for a "not-for-profit entity" to submit data to the agency for repurposing of products that meet unmet medical need.



Medicines Repurposing Programme

- Identifies and progresses opportunities to use existing medicines in new ways, outside of the current marketing authorization.
- Prioritizes medicines for the programme and provides tailored support including evidence generation, applying for a licence variation, and support for equitable patient access.
 - Open competitive process to select a marketing authorization holder to submit to MHRA
- Example: anastrozole for breast cancer prevention



EXPLORING POLICY SOLUTIONS

Areas of Exploration

- Opportunities: Exploring the potential role of the regulator in identifying possible repurposing opportunities
- Approval: Addressing challenges and disincentives that non-traditional drug developers may encounter in pursuing FDA approval for repurposed indications
- Labeling: Updating drug labels for new indications based on established evidence to encourage responsible promotion and ensure public health benefit of repurposed generic drugs



Resources needed

High



Workshop Objective

The goal of this workshop is to identify priority recommendations and opportunities to address key regulatory challenges and help to unlock the full potential of generic drugs.

Session 1: Identifying Targets for Generic Drug Repurposing

Moderator: Beth Boyer, *Duke-Margolis Institute for Health Policy*



CURE ID

The Potential for the Regulator to Help Identify Generic Drug Repurposing Opportunities

Heather A. Stone, MPH

Email: heather.stone@fda.hhs.gov

Definition of Drug Repurposing



Drug repurposing is the identification of novel uses of existing* drugs.



Image Source: https://www.anticancerfund.org/en/drug-repurposing

*Drug <u>repositioning</u> is often used to refer to drugs that have made it through substantial development but have never been approved.

Why is Repurposing Important to FDA?



- There are many diseases that lack adequate approved treatment options
- De novo drug development has not satisfied these medical needs
- In these situations, drug repurposing is an important strategy to identify promising treatments

Examples include:



 Rare diseases which are hard to study and where the return on investment may be limited

Infectious disease outbreaks where time for traditional drug development is lacking

Why we Developed the CURE ID Platform



- Drug repurposing frequently begins in clinical practice through off-label use, when clinicians are faced with challenging diseases
- Their experiences are rarely captured
- We are unable to determine whether the drugs they use are effective, ineffective, or possibly harmful

What is CURE ID?

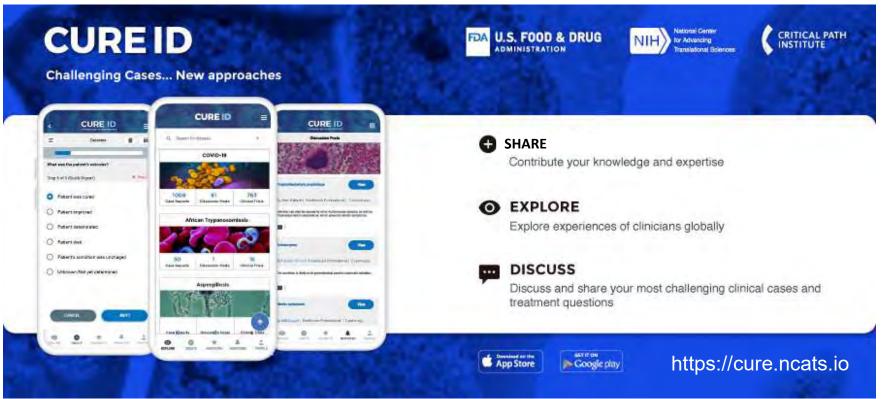


A website and mobile app by FDA and NCATS/NIH
designed to capture treatment experiences of healthcare
providers and patients/care partners for diseases where
we don't have good treatment options

 Serves as a treatment registry for FDA, NCATS, and the clinical community to review efficacy data when repurposed drugs are used for unmet medical needs

A Platform to Capture Novel Uses of Existing Drugs for Unmet Needs







Visit the website at: https://cure.ncats.io or download the "CURE ID" mobile app from the Apple App or Google Play Store

Strategy



- Crowd-sourcing clinician experience with repurposed drugs
- Crowd-sourcing patient and caregiver experience with repurposed drugs
- Automated extraction of drug repurposing data from EHRs

CURE ID Objectives



- To <u>identify signals</u> of potentially safe and effective treatments
- To <u>identify promising drugs</u> for further study
- To provide physicians and patients <u>information</u> where no FDA-approved drugs are available





- Provides healthcare providers and patients/care partners with a mechanism to rapidly share their treatment experiences with the global clinical community
- Collects the data in a manner that enables it to be immediately aggregated
- Makes the data openly accessible to all for free
- All cases are reviewed before public posting

Example of a Case Reported in CURE ID

Organism: Balamuthia mandrillaris



Patient Characteristics:	Method of Diagnosis:	Challenge:
Age: 51-60 years old	☑ Clinical Assessment	☑ There is no standard/approved therapy for this disease
Sex: Male	✓ Imaging	Standard therapy was contraindicated in this patient
Country: United States	✓ Molecular Diagnosis/PCR	☑ Patient experienced drug toxicity or AEs on prior therapy
Race: White	☑ Pathology/Histopathology	☑ Patient failed previous therapy
Ethnicity: Not Hispanic/Latino		Organism was resistant
	☑ Culture	☐ Unusual disease presentation
	✓ Serology	Patient did not complete prior therapy or was non-compliant
Clinical Presentation:	☐ Unknown	☐ Therapeutic options were inadequate
Site of Disease: Brain	☐ Other:	Treatment Setting: Inpatient (hospitalization)

Repurposed Drugs:

Disease: Balamuthia

☑ Nitroxoline (Primary drug added to failing regimen) 250 mg, 3 times a day (TID), Oral (PO), 260 days

Concomitant Drugs:

Miltefosine - 50 mg, 3 times a day (TID), Oral (PO), 365 days
Azithromycin - 500 mg, Daily (QD), Oral (PO), 365 days
Albendazole - 400 mg, Daily (QD), Oral (PO), 365 days
Fluconazole - 12 mg/kg, Daily (QD), Oral, 365 days

Flucytosine - 37.5 mg/kg, 4 times a day (QID), Oral (PO), 340

days; AE: Decreased absolute neutrophil count

www.fda.gov

- ☑ Clinical Assessment
- **☑** Imaging
- Molecular Diagnosis/PCR
- ☐ Unknown
- ☐ Other:

Treatment Outcome:

- □ Patient was cured/recovered
- ☑ Patient improved (Partial response)
- ☐ Patient's condition was unchanged
- Patient deteriorated
- Patient died
- ☐ Treatment was terminated due to adverse events

Syndrome: Granulomatous Amoebic Encephalitis

 Outcome is unknown/Not yet determined/Lost to follow-up

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Recent Generic Drug Repurposing Experiences Reported in CURE ID

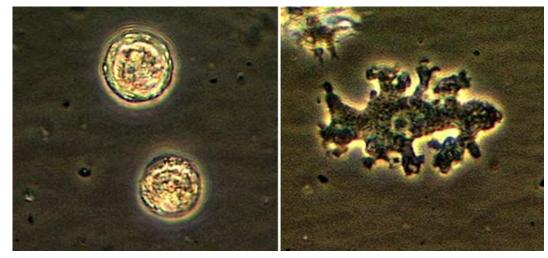


Nitroxoline in the treatment of *Balamuthia mandrillaris* causing Granulomatous Amoebic Encephalitis

What is *Balamuthia*?



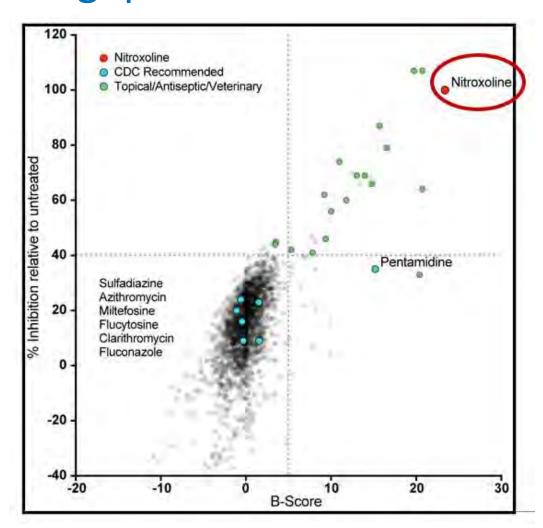
- Environmental amoeba
- Causes severe meningitis and encephalitis
- Fatality rate 75-90%
- No effective treatment



Source: https://www.cdc.gov/parasites/balamuthia/index.html

High-Throughput Screen Identifies Nitroxoline





Laurie MT, White CV, Retallack H, Wu W, Moser MS, Sakanari JA, Ang K, Wilson C, Arkin MR, DeRisi JL. Functional Assessment of 2,177 U.S. and International Drugs Identifies the Quinoline Nitroxoline as a Potent Amoebicidal Agent against the Pathogen *Balamuthia mandrillaris*. mBio. 2018 Oct 30;9(5):e02051-18. doi: 10.1128/mBio.02051-18. PMID: 30377287; PMCID: PMC6212833.

Case 1: Repurposing for *Balamuthia* – First Treated Case with Nitroxoline



- Patient with Balamuthia was on a failing regimen
- His clinician found HTPS paper on nitroxoline
- Obtained emergency IND
- Patient was treated with nitroxoline and showed remarkable clinical and radiological improvement
- Patient was discharged alive

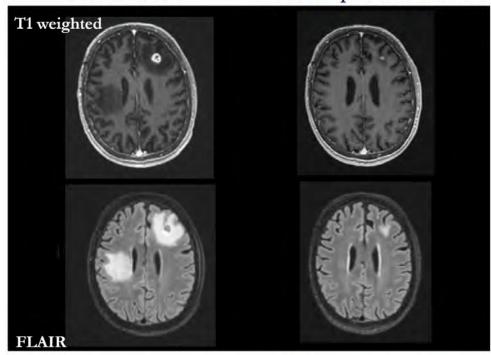
Spottiswoode N, Pet D, Kim A, Gruenberg K, Shah M, Ramachandran A, Laurie MT, Zia M, Fouassier C, Boutros CL, Lu R, Zhang Y, Servellita V, Bollen A, Chiu CY, Wilson MR, Valdivia L, DeRisi JL. Successful Treatment of Balamuthia mandrillaris Granulomatous Amebic Encephalitis with Nitroxoline. Emerg Infect Dis. 2023 Jan;29(1):197-201. doi: 10.3201/eid2901.221531. PMID: 36573629; PMCID: PMC9796214.

Pre- and post-nitroxoline MRIs



Pre-nitroxoline

7 weeks post-nitroxoline



MRI progression

- Marked improvement on nitroxoline in addition to prior drugs, in the previously failing regimen
- Next MRI (17 weeks post nitroxoline) with continued improvement

See the case in CURE ID: https://cure.ncats.io/explore/cases/case-details/d98b5ec2-cb6a-49df-ba3d-09136ba48d02

Case 2: A little girl with *Balamuthia* is dying on the standard of care/CDC regimen...

FDA

Acknowledged in Dr. Spottiswoode's article; contacted by little girl's family



Helps clinician get eIND for the child

Heather Stone guided emergency authorization.



www.fda.gov

The little girl celebrated her 9th birthday in April 2025 and is doing great. Follow-up MRIs have looked good and all the medications, including nitroxoline have been stopped.

Child is improving, clinically and via MRI, is stable, and has been able to come off other toxic drugs that were severely impacting her QoL; Mother has inputted case into CURE ID

Connects clinician to Dr.

of child's mother

Photos used with permission

Spottiswoode at UCSF, who supplies the drug, since Aseiris is unable to get it to the patient quickly enough from China

See the case in CURE ID - https://cure.ncats.io/explore/cases/case-details/9845598a-bca0-432c-87dd-c46bcdc4dcaa

CDC is now recommending nitroxoline for Balamuthia, based on these 2 patients who were successfully treated, and it is being examined for other amoebic infections. A third patient received the drug in the US, but sadly did not survive. Experience outside of the US has been more mixed and harder to assess, given delays in access.

Lessons from the experience with Balamuthia



- The process of translating pre-clinical findings to the clinic can be challenging and lengthy, especially for rare and rapidly fatal diseases, like Balamuthia.
- In such settings, case reports are important tools to identify potentially effective treatments
- Sharing data openly and freely is critical and may allow for more rapid dissemination of treatment experience, as well as interim results.
- Building and maintaining connections with all impacted parties is necessary to stimulate engagement with CURE ID.
- However, more is needed... not enough people are sharing their treatment experiences on CURE ID for it to reach its full potential.

Drug Repurposing and FDA



- FDA's website states:
 - "The Food and Drug Administration is responsible for protecting the public health by ensuring the safety, efficacy, and security of human and veterinary drugs, biological products, and medical devices..."
 - "FDA is responsible for advancing the public health by helping to speed innovations that
 make medical products more effective, safer, and more affordable and by helping the public
 get the accurate, science-based information they need to use medical products and foods
 to maintain and improve their health."

Emphasis added. Source: https://www.fda.gov/about-fda/what-we-do#:~:text=FDA%20is%20responsible%20for%20advancing,maintain%20and%20improve%20their%20health

• A drug repurposing program for unmet medical needs is a valuable strategy to achieve these goals.

What might the role of the regulator be in identifying potential repurposing opportunities?



- FDA's has extensive experience monitoring the safety of marketed drugs (Sentinel, FAERS, Medwatch)
- Modern IT developments have given us a new ability to look at the efficacy of post-marketed drugs
 - CURE ID is an example of an electronic tool that can be used to identify promising repurposed drugs

Challenges Moving Ahead



- How to encourage submission of cases to the CURE ID platform?
- How to support the study of candidate generic drugs in RCTs and robust observational studies?
- How to support non-traditional drug developers lacking the wherewithal to prepare an NDA for a repurposed generic drug?





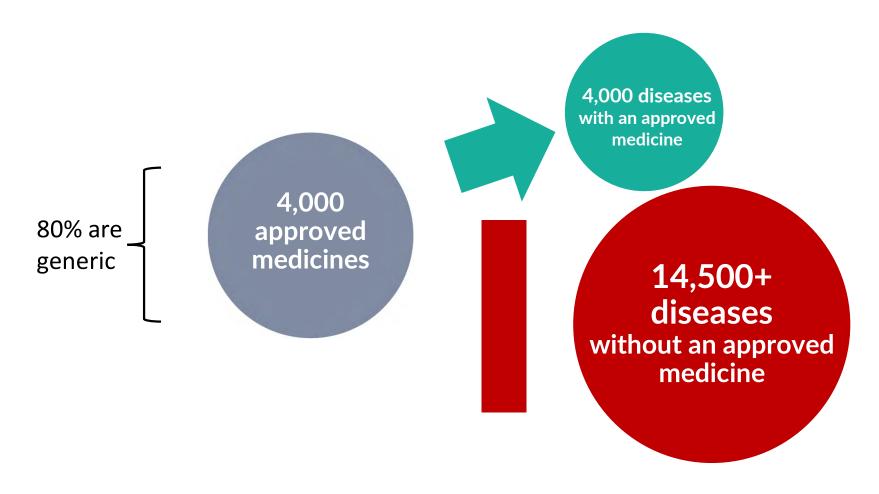
From 'Chasing My Cure' to 'Every Cure'

David Fajgenbaum, MD, MBA, MSc

Founding Director, Center for Cytokine Storm Treatment & Laboratory, University of Pennsylvania Co-Founder & President, Every Cure Co-Founder & President, Castleman Disease Collaborative Network

May 29, 2025

4,000 medicines are approved for 4,000 diseases, but 14,500+ diseases don't have a single approved therapy







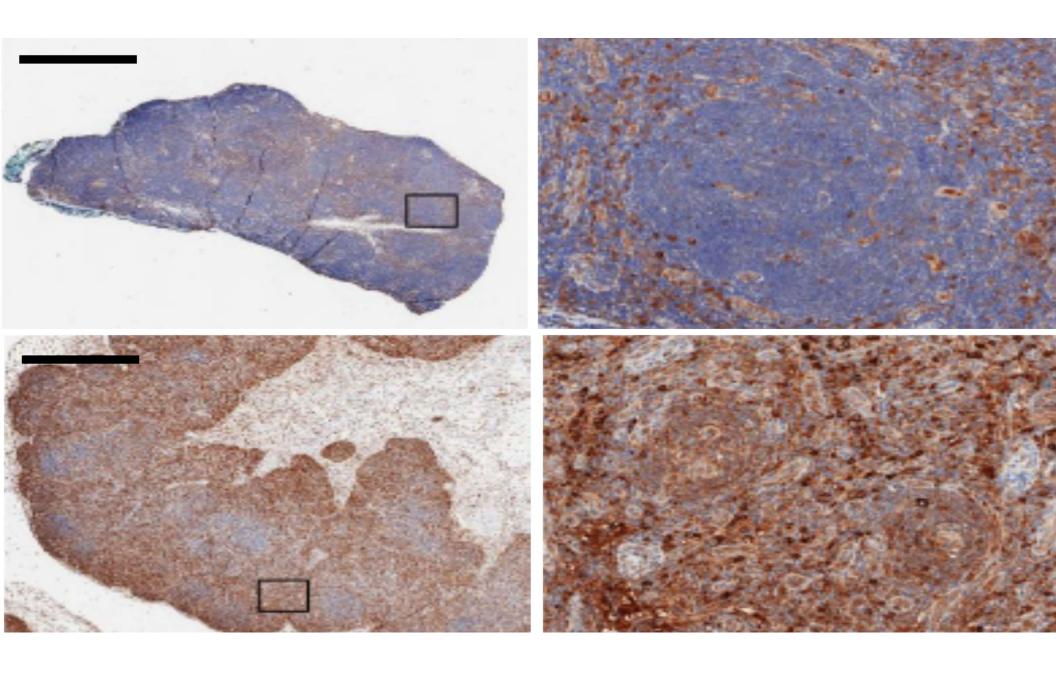
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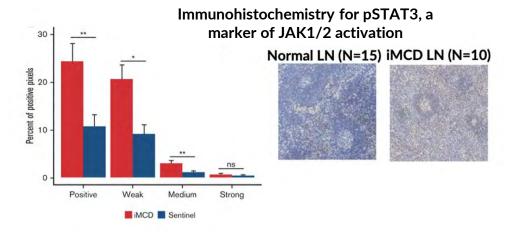




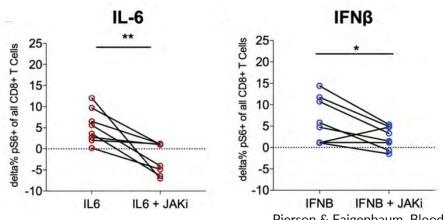
Ruxolitinib identified for iMCD by uncovering mechanistic insights

Table 1. Hallmark pathways significantly enriched in the discovery dataset among cluster 1 anti-IL-6 responders and in all siltuximab nonresponders

Pathway	Nominal P value	FDR q value
Enriched pathways in cluster 1 siltuximab responders vs HDs		
TNFα signaling via NF-κB	.004	0.090
Estrogen response early	.013	0.137
IFN-γ response	.033	0.149
Allograft rejection signature	.033	0.167
IL-6-JAK STAT3 signaling	.020	0.184
Enriched pathways in siltuximab nonresponders vs HDs		
KRAS signaling up	.029	0.118
IL-6-JAK STAT3 signaling	.031	0.144
TNFα signaling via NF-κB	.006	0.173
Allograft rejection signature	.043	0.177
IL2 STAT5 signaling	.018	0.179



pFlow reveals JAK1/2 inhibition abrogates excess signaling



Pierson & Fajgenbaum. Blood Adv, 2020. Pai & Fajgenbaum, JCI Insight, 2020.





Treatment identified for AS by uncovering published link



2013 paper links PD1/PDL1 and angiosarcoma (AS)

Testing confirmed increased PDL1 in 2016

First AS patient treated with PD1 inhibitor in remission >9 years, many more benefitting

Recommended by NCCN and widely used off-label worldwide

Kim et al. PLOS ONE. 2013.







Unleashing the potential of every approved medicine to treat every disease and every patient possible

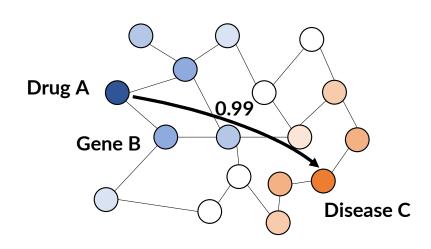
Advancing a new field of computational pharmaco-phenomics

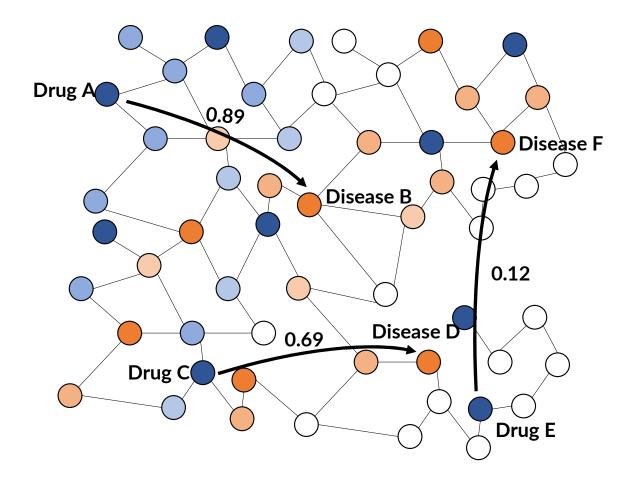


Fajgenbaum, et al. Lancet Haem, 2025.

We train on known treats relationships:

We unleash the algorithm on **unknown** relationships:











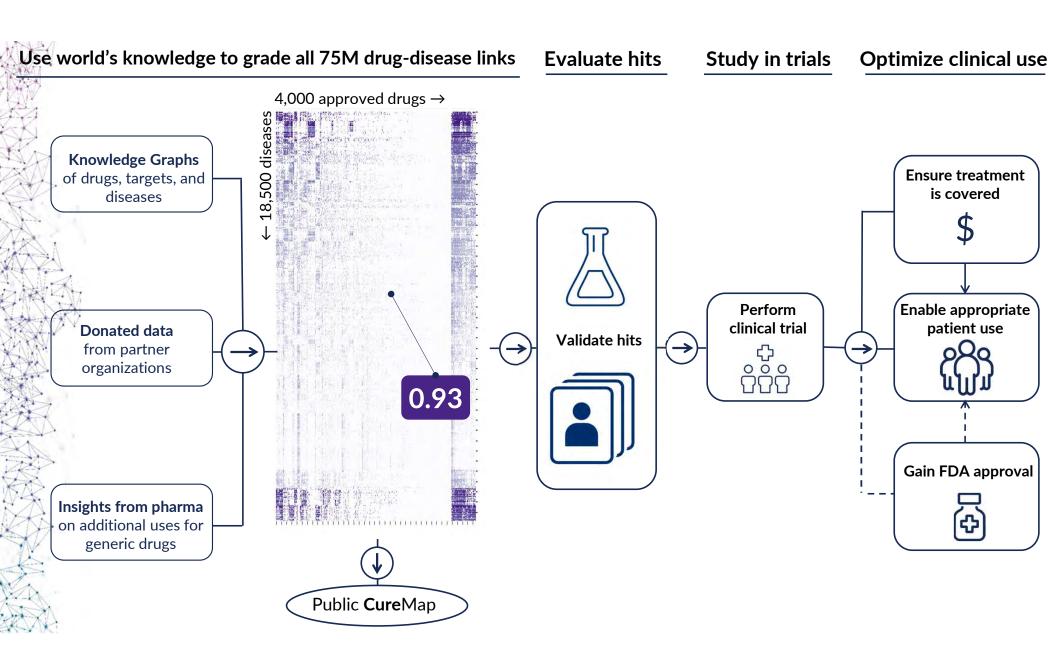








Ma, et al. GigaScience, 2023.





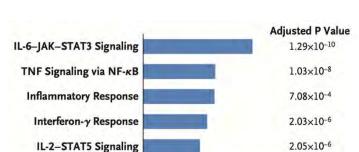


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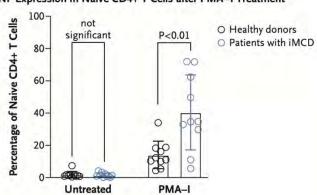
Identifying and Targeting TNF Signaling in Idiopathic Multicentric Castleman's Disease



The NEW ENGLAND

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C TNF Expression in Naive CD4+ T Cells after PMA-I Treatment



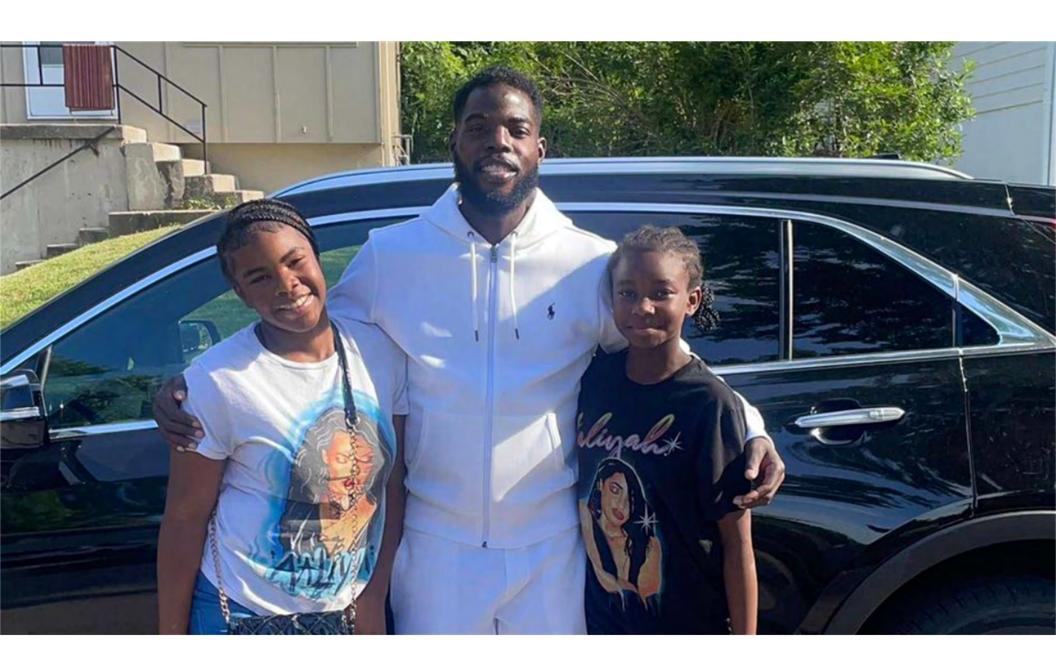
Factor Difference

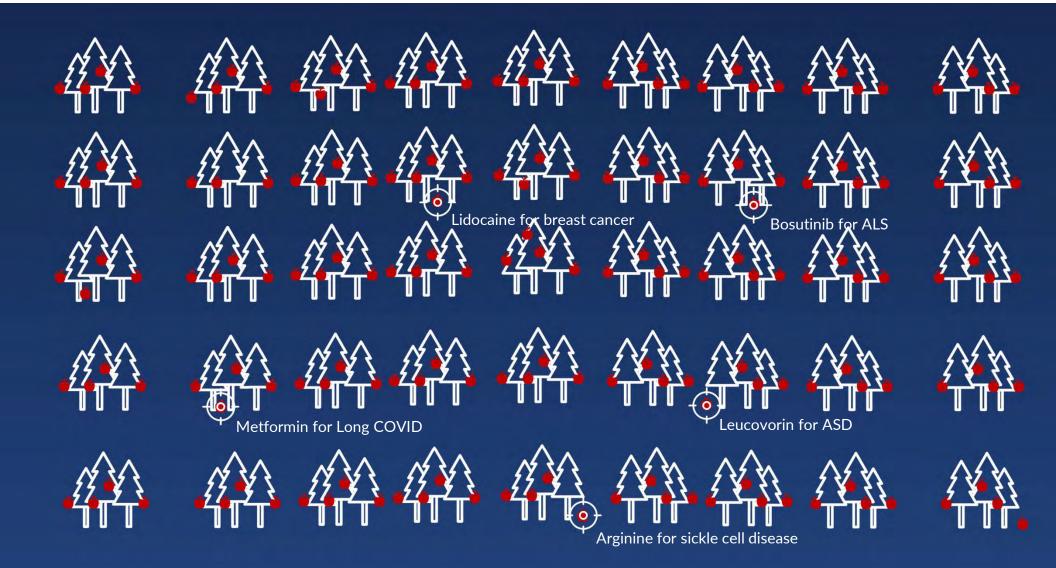






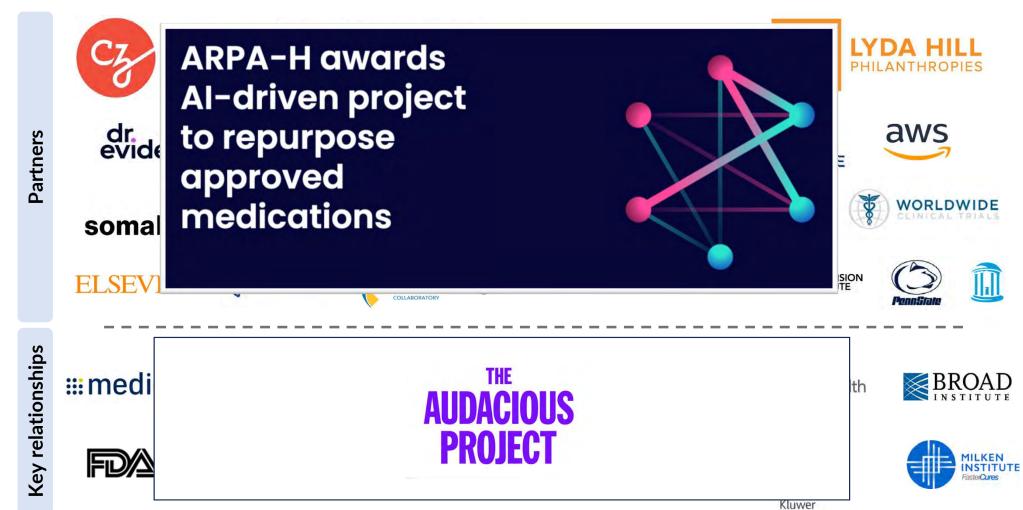






Our partners and key relationships in saving lives





We need your help to unlock more uses for existing FDA-approved medicines

- Share drug repurposing ideas with us at everycure.org/ideas
- Volunteer to provide expertise at everycure.org/experts
- Help with obtaining key datasets from life sciences and data science companies
- Support the development of cutting-edge AI/ML algorithms
- Support Every Cure with evaluating top hits in studies and clinical trials (CROs, etc)
- Spread the word about treatments we're advancing
- Join our team or help with identifying amazing individuals for key roles (e.g., VP of Clin Dev)

davidfa@upenn.edu

Thank you!

CSTL/CDCN

Josh Brandstadter (Assoc Director, Clinical Research) Michael Gonzalez (Assoc Director, Computational Res) Melanie Mumau (Assoc Director, Translational Res) Joe Zinsky (SRI)

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Every Cure

Brent Shaw

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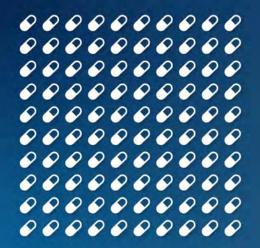




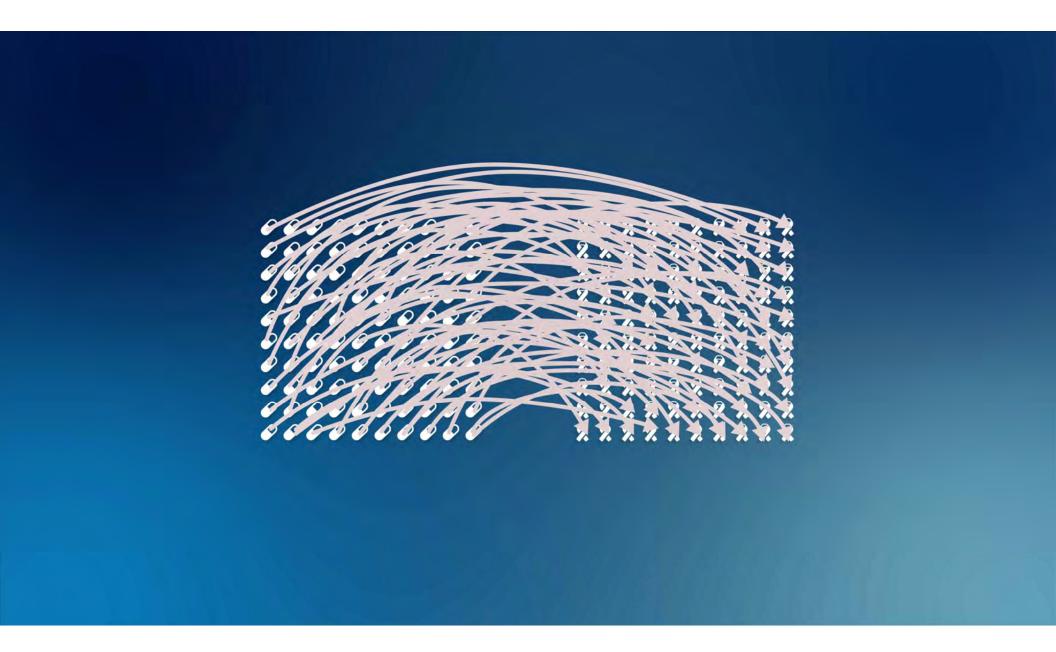
Chasing MyCure.com @DavidFaigenbaum

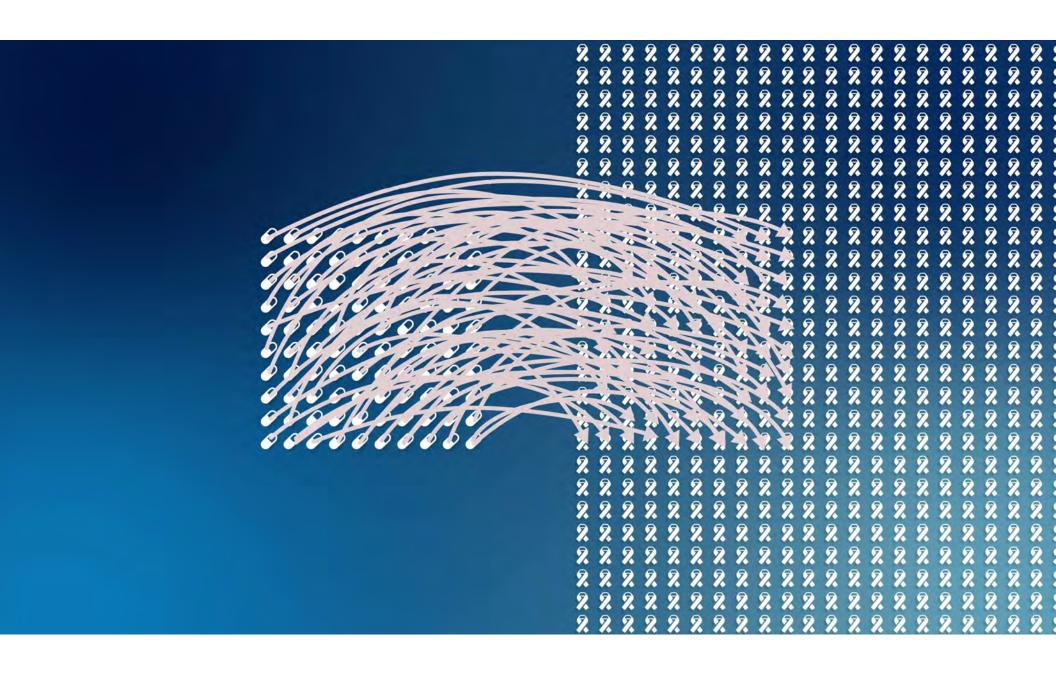
davidfa@pennmedicine.upenn.edu

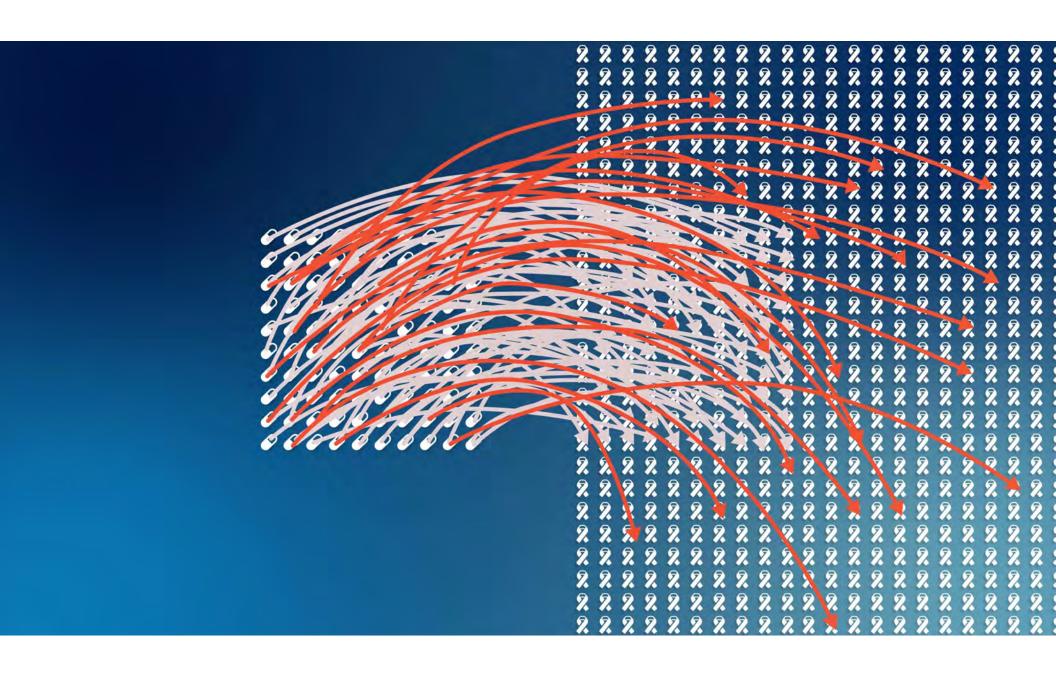




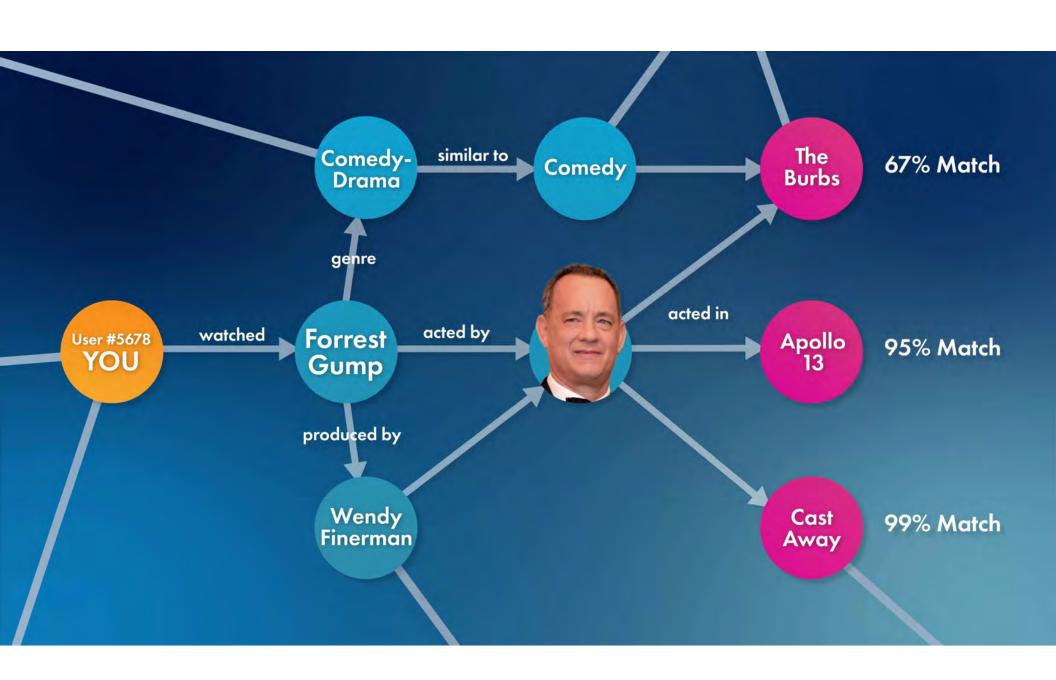


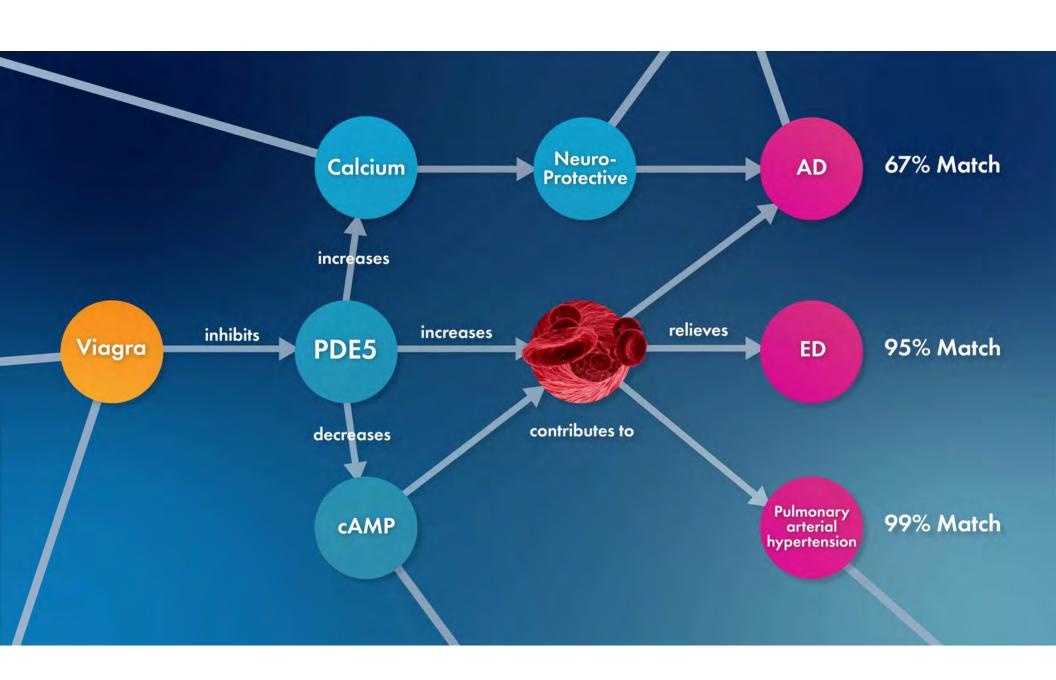


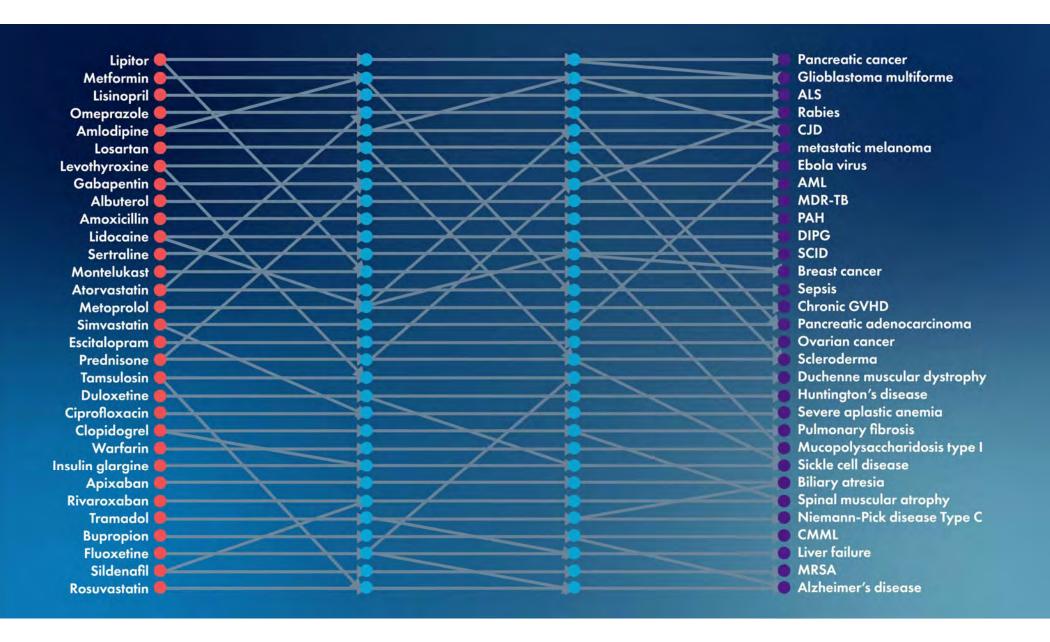


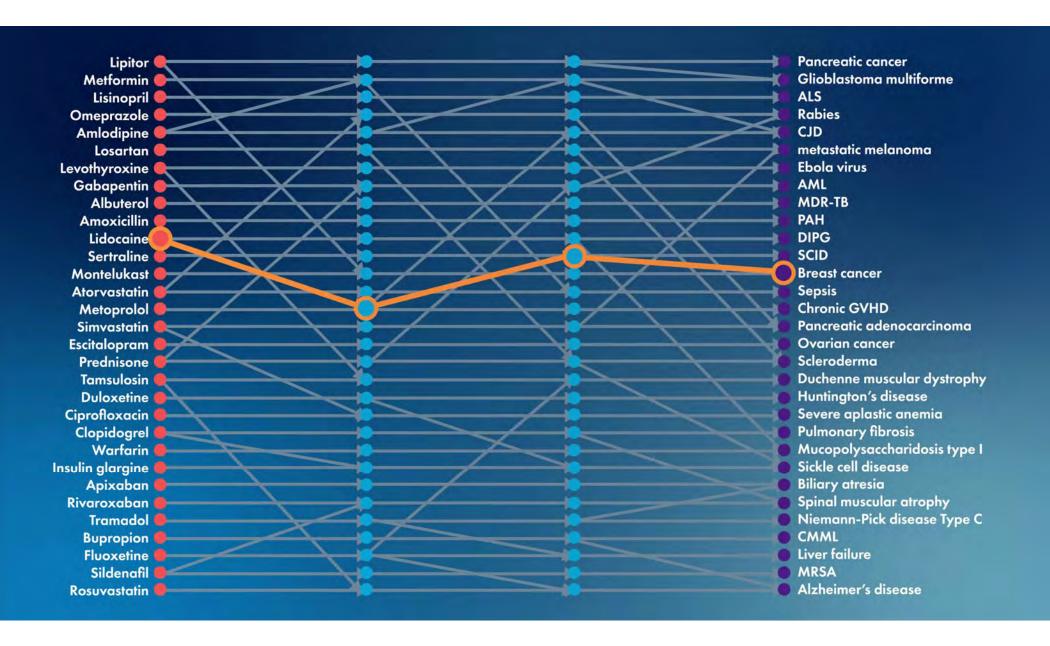














Session 1

Objective: This session will discuss the potential roles of the regulator in identifying generic drug repurposing opportunities. Participants will discuss opportunities to actively identify such targets including expansion of current programs, setting disease target priorities, and other policy solutions.

Presentations:

- Heather Stone, U.S. Food and Drug Administration
- David Fajgenbaum, Every Cure

Additional Panelists:

Christine Colvis, NCATS

Moderated Panel Discussion & Audience Q&A



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Low

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Generic Drug Repurposing: Regulatory Solutions Framework

,	Building on Current Processes and Programs	New but Within Existing Authority	Legislative Action Needed	
	Programming – A program offering advice on research protocols and evidentiary needs to obtain regulatory approval/attract manufacturer partner (NCATS/FDA joint effort?), including workshops, individual meetings, and guidance documents	Disease Prioritization - Identification of priority uses cases or conditions for repurposing efforts for Federal efforts (i.e., within FDA, NCATS, NIH)	Expand Modern Labeling Act- Expand modern labeling act beyond withdrawn RDLs (criteria TBD; may be based on # of years since first ANDA); OR expand to allow nontraditional developers to compile and submit the data to FDA (reduce	Opportunities Approval
CL go pr pr		User Fee Waivers - Waive user for repurposed drugs	workload on FDA staff)	Labeling
		that meet or advance public health needs as defined by FDA (see above); if a pathway is created for nontraditional developers, user fee not to be required	New Regulatory Pathways - "Labeling only" 505(b)(2) pathways (Reboot Rx proposal) OR creation of other new pathway for nontraditional developers (similar to Article 48 in EU proposal)	
	Utilizing Modern Labeling Act – FDA can use authority provided to update labels of drugs with withdrawn RDLs based on existing data	Sponsor Incentives – Explore incentives for companies to partner with nontraditional developers on repurposing. This may include building on the "programming" solution to establish a program similar to the EU's STAMP Pilot.	International Regulatory Reciprocity – update labels based on evidence used for label expansion in other regulatory agencies (e.g., EMA, MHRA) for repurposed drugs that meet areas of unmet medical need	
	CURE ID Expansion - link CURE ID with government funding partner to pull out promising candidates and prepare research protocols to meet regulatory standards (may include match making conferences)		Addressing Liability Concerns - Addressing liability concerns for pharmaceutical companies to share data or study new uses of generic drugs	
n '	Project Renewal Expansion – Expand Project Renewal to other disease areas where there is sufficient data and clear evidentiary targets (i.e., infectious diseases)	Expand Federal Programming - Expanding NCATS, NIA Alzheimer's Repurposing Program, or ARPA-H to establish a government-led repurposing initiative	New Federal Initiative - Create a new large-scale government initiative (e.g., BARDA) to advance drug repurposing for unmet medical need	



Discussion Questions

- 1. What are some of the greatest challenges to identifying repurposing opportunities?
- 2. What role do you see within the FDA to support identification of repurposing opportunities?
- 3. What are your thoughts on expanding and linking CURE ID with a government agency to help identify potential repurposing candidates? How might that work and who do you see stepping into that role?
- 4. Which federal agency might be best positioned to house an effort to identify priority use cases for repurposing, beyond ARPA-H's efforts with Every Cure?
- 5. What potential do you see in expanding current federal programming, such as NCATS, NIA Alzheimer's Repurposing Program, or ARPA-H, to begin or expand upon efforts to identify repurposing opportunities? Which of these programs may be best suited for this?



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Session 2: Regulatory Pathways for Non-Traditional Drug Developers

Moderator: Gerrit Hamre, Duke-Margolis Institute for Health Policy

Regulatory Background

May 29, 2025



Overview of Drug Applications

"Full" New Drug Application (NDA) – 505(b)(1)

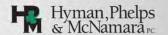
Includes "full reports" of studies to prove safety and effectiveness

505(b)(2) Application -505(b)(2)

 NDA where applicant does not have rights to some of the "full reports" necessary for approval

Abbreviated New Drug Application (ANDA) – 505(j)

- No requirement for "full reports"
- Approval based on showing of similarity to previously approved drug product, including bioequivalence



What is a 505(b)(2) Application?

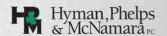
A type of full NDA subject to the "full reports" requirement, BUT . . .

Some of the safety and effectiveness studies necessary to satisfy the "full reports" requirement were:

- NOT conducted by or for the 505(b)(2) applicant; and
- · For which the applicant has no right of reference

Often viewed as a hybrid between full NDA and ANDA

Typically used for approval of changes to a previously approved drug, e.g., new dosage form, new indication



505(b)(2) Applications

New formulation requiring clinical studies

New dosage regimen

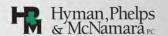
Different salt of previously approved active

New combination of previously approved actives

New indication

Rx-to-OTC switch

Complex drugs where clinical investigations necessary to show "same" active



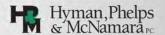
505(b)(2) Applications – Data Requirements

Even though the statute indicates that "full reports" are required, FDA interprets it to permit reliance on:

- · Published studies; or
- FDA's prior finding of safety and effectiveness for a listed drug

Applicant only required to submit new data necessary to support S&E for change (e.g., new dosage form)

In some cases, no additional clinical studies may be necessary



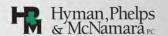
What is an ANDA?

Primary means of approving generic drugs

Abbreviated Data Requirements

- Safety and effectiveness data is <u>not</u> required
- Safety and effectiveness is *presumed* if the generic drug is shown to be "the same as" a previously approved drug
- Clinical data generally limited to bioequivalence studies

Abbreviated time and cost

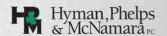


ANDA Eligibility – Two Routes

"Same" as a "Listed Drug"; or

Approved Suitability Petition

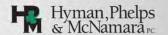
Available only for certain differences from the listed drug



ANDA Eligibility

"Same as" means Identical in

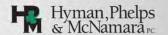
- Active ingredient(s)
- Dosage form
- Strength
- Route of administration
- Conditions of use (except those uses protected by patents or nonpatent exclusivity)



ANDA Eligibility

Suitability Petitions

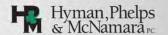
- Permits submission of ANDA for drug with certain differences from the listed drug
- Allowable Differences
 - Active ingredient (combinations only)
 - Route of administration
 - Dosage form
 - Strength



ANDA Eligibility

Suitability Petitions (cont'd)

- Publicly available
- ANDA cannot be submitted until suitability petition is granted
- FDA will grant a suitability petition unless "investigations must be conducted" to show safety and effectiveness
- Drugs approved via suitability petitions are pharmaceutical alternatives, not pharmaceutical equivalents



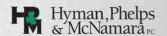
ANDA Requirements

No "full reports" requirement

- FDA cannot require any clinical studies other than bioequivalence studies
- <u>But</u> has required "limited confirmatory testing"

Safety and efficacy presumed if generic is shown to be "the same as" the pioneer drug

Timing of ANDA approval depends upon patent and non-patent exclusivity of listed drug



User Fees for FY 2025

PDUFA

• Clinical data: \$4,310,002

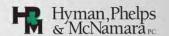
• No clinical data: \$2,155,01

• Program Fees: \$403,889 per strength

GDUFA

• \$ 321,920

• Program Fees (small): \$189,166





THANK YOU!! FDA Law Blog (www.FDAlawblog.net)







Regulatory Pathways for Nonprofits to Drive Generic Drug Repurposing

Devon Crittenden

Director of Strategy & Operations

000

www.rebootrx.org

Regulatory Approval Would Help Drive Adoption of Repurposed Generic Drugs

- Builds physician confidence and supports clinical adoption
- Enables guideline inclusion and payer reimbursement
- Allows broader communication to support patient access



Obtaining Regulatory Approval Is a Challenge





Off-patent drugs offer no new exclusivity, so drug manufacturers lack financial incentive to act



Nonprofits are stepping in to fill the gap



Yet regulatory approval typically requires a sponsor, and nonprofits face barriers to applying on their own

A New Pathway for Repurposing: Labeling-Only 505(b)(2) NDA

Current 505(b)(2) approval pathway:

- Allows reliance on data not gathered by the sponsor (e.g., published literature, prior FDA findings), especially for safety
- Commonly used for new formulations, doses, or delivery methods
- Still requires a full NDA, including manufacturing data

Proposed Labeling-Only 505(b)(2) concept:

- Addresses the challenge that nonprofits do not manufacture drug products
- Extends reliance on third-party data to include manufacturing information; submit only the evidence needed to support a new indication
- Designed for generic drugs with no product changes, multiple interchangeable versions, and well-established manufacturing history
 NDA New Drug Application

Labeling-Only 505(b)(2) Pathway

CURRENT OBSTACLES

Provide manufacturing data: Data on how drug products are made and tested is held by manufacturers.

Provide drug samples: Only manufacturers have drug product samples, which the FDA may request for testing.

Conduct safety monitoring: Ongoing safety monitoring and product surveillance is required for manufacturers but is not a typical nonprofit activity.

LABELING-ONLY REPURPOSING

Reference existing data: Nonprofits would reference existing manufacturing data from previously approved applications.

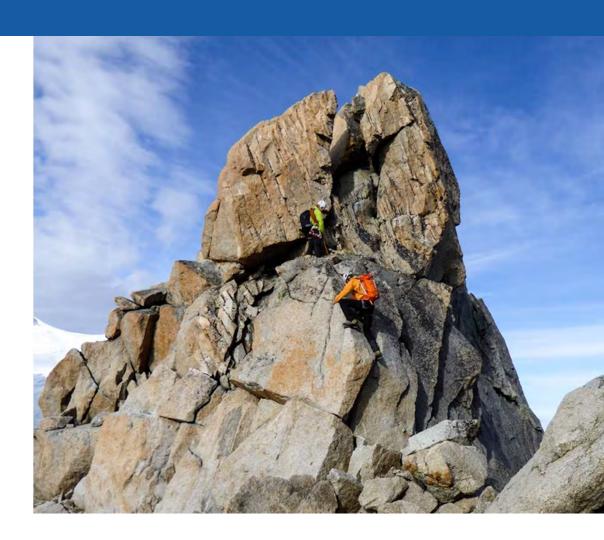


Keep the status quo: Current manufacturers would retain the primary responsibility for safety monitoring and surveillance of their products.



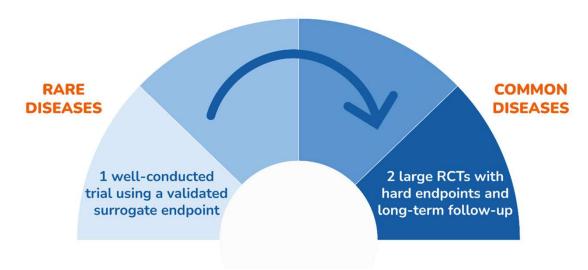
Barriers to the Labeling-Only 505(b)(2) Pathway

- Generating or accessing regulatory-level efficacy data
- Managing post-marketing surveillance
- Taking on full legal liability
- High costs, including user fees



What is Regulatory-Level Data?

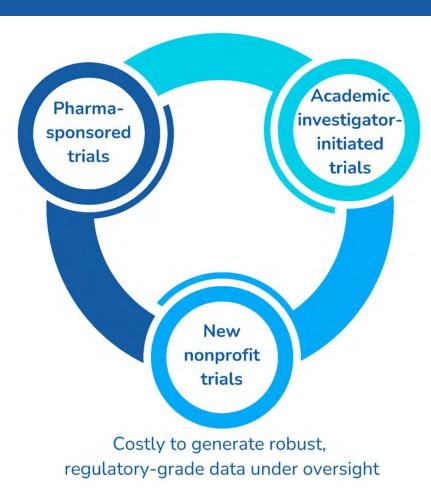
Must meet regulatory expectations, which vary based on disease severity, rarity, and unmet need



- Trials should be conducted under IND and follow GCP standards
- Access to patient-level data is often required

Sources of Regulatory-Level Data

Often from older, pre-patentexpiration studies; limited access and low incentive to share



May lack regulatory oversight or usable patient-level data

What It Might Take for the Labeling-Only Pathway to Work

- Access to data and funding to generate or compile regulatory-grade evidence
- FDA guidance on evidentiary standards and flexibility for repurposed generics
- User fee waivers for nonprofit sponsors
- Centralized third-party entity to manage post-marketing obligations
- Risk mitigation strategies for liability

Next Steps to Advance the Labeling-Only Pathway

- Pursue implementation through an FDA roadmap, pilot, or guidance or through legislative action if needed
- Engage stakeholders to shape the pathway and ensure impact
- V Identify strong use cases to demonstrate feasibility and value
- Assess when approval adds value, based on:
 - Product availability
 - Payer coverage
 - Clinician uptake
 - Patient population and unmet need



We Have the Data.

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Session 2

Objective: This session will examine the pathways and programs that may be used to support non-traditional developers looking to pursue regulatory approval, including solutions to encourage sponsors to collaborate with non-traditional developers. Additionally, participants will explore opportunities for new federal authorities to support trial designs that meet evidentiary requirements and initiatives that enable increased direct engagement between non-traditional developers and FDA staff.

Presentations:

- Sara Koblitz, Hyman, Phelps, & McNamara, P.C.
- Devon Crittenden, Reboot Rx

Moderated Panel Discussion & Audience Q&A



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Resources needed



Discussion Questions

- 1. What do you find to be the biggest challenges for nontraditional developers pursuing a label change for a repurposed drug?
- 2. How could a new regulatory pathway for nontraditional developers or "labeling only" pathway work?
- 3. What role might a federal advisory program play in supporting nontraditional developers pursuing regulatory approval?
 - 1. What are your thoughts on programs to prepare ready-to-submit evidentiary packages, similar to the STAMP Pilot in the EU? Is this sufficient to attract an industry partner?
- 4. What might be other methods of attracting industry partners to work with nontraditional developers on pursuing label expansion for new uses of generic drug?



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Session 3: Updating Labels with Established Evidence & Ensuring Responsible Promotion

Moderator: Beth Boyer, Duke-Margolis Institute for Health Policy

Regulatory Options to Facilitate Drug Repurposing

Janet Woodcock M.D.

Diclosure: I'm on the Board of "EveryCure" a nonprofit that does repurposing

The Problem: Societal

- Repurposing generic drugs enables effective, low-cost treatments to be available
- Currently there are no real incentives to conduct repurposing
- Thus, for-profit pharmaceutical companies rarely work on repurposing for off-patent drugs
- Non-profits or similar entities lack the resources to both conduct studies and navigate the regulatory process to get new uses on label
- Off-label use often not reimbursed, may also raise patient concerns and practitioner liability worries; slow diffusion into practice
- Cancer drugs are often repurposed and often get reimbursed, due to special arrangements for cancer

The Problems: For Regulators

- Drug labels are supposed to the 'gold standard' but they
 often get out of date, particularly once generics are available
- For this reason, labels rarely utilized by practitioners for old drugs
- Not a good look, undermines gold standard claim
- Reimbursement often tied to FDA approval
- Generic and new drug review processes (and user fee programs) were put in place with the for-profit industry in mind
- No FDA infrastructure for non-profit repurposers and current label update process does not fit

EX-US Efforts

- (NHS) Medicines Repurposing Program
 - Run by NHS
 - Submit proposals for funding with aim of submitting license variation to MHRA
- STAMP pilot
 - EU
 - EMA and national authorities help applicants with regulatory support
 - Proposed legislation for not-for-profits to submit

Efforts to Improve Situation in US

- Sporadic FDA efforts on particularly egregious old generic drug labels
- "Project Renewal" from FDA Oncology Center of Excellence
 - Update old labels (FDA led)
 - Work with RLD holder
 - Labor intensive for FDA
 - Data often assembled in some fashion by NCNN or other parties
- "Modern Labelling Act"
 - Enables FDA to direct label update of generics if innovator NDA withdrawn
 - Labor intensive for FDA; reviewers have to do a lot of work; appeal process
 - FDA has not used or set up process

Non-legislative Proposals to Further Improve US situation

- FDA should try harder (unlikely in prior or current situation)
 either by strengthening current programs or expanding them
- Expand user fee waiver program (I think would be legislative)
- New regulatory pathway (Reboot Rx): Label only 505(b)(2); they believe could be established by Guidance
- Incentives (generally would need to be financial, e.g., legislative

Legislative Proposals

- Haystack Project: Protect Rare Act
 - Mandate Federal reimbursement for off-label repurposed drugs for rare diseases if listed in compendium, etc
 - Modeled after cancer situation
 - Limited to rare diseases
- Expand overall Federal effort on repurposing (e.g., put some money behind it, or ARPA-H, or a new program at NIH etc)
- Expand Modern Labelling Act
 - Get rid of withdrawn NDA requirement
 - Allow submission, not have FDA do all the work

Other Potential Legislative Approaches

- Deal with liability concerns
- Enable International Regulatory Reciprocity

What I Think Will Work

- Label only 505(b)(2) pathway
- Why should non-profit developers have to have a "product" when there are FDAblessed interchangeable products on the market?
- FDA could request commercially sourced samples if presentation a concern (not common)
- FDA could just post finding and label language; indication would be deemed "FDA approved"
- Pathway would need to have data submission process; submitters would simply refer to Orange Book drugs with USP monograph for CMC, tox etc, no right of reference needed. New data would be primarily clinical, sometimes with some non-clinical
- ANDA holders (and NDA holders if any) could would continue current postmarket activities
- I think this would help with liability concerns

Session 3

Objective: This session will discuss the utilization and potential expansion of existing federal authorities to update drug labels with new indications based on established evidence from real world use.

Presentation:

Janet Woodcock, Former Regulator

Moderated Panel Discussion & Audience Q&A



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Resources needed



Discussion Questions

- 1. How could the Modern Labeling Act be utilized to support nontraditional developers pursing label expansion or updating labels with new uses of generic drugs?
 - a. Could this be expanded beyond withdrawn RDLs or to allow nontraditional developers to submit data to the FDA themselves?
- 2. What disease areas may be best suited for the expansion of Project Renewal? What resources would be required? Is there a role for nontraditional developers to support data gathering for such a program?
- 3. What's the feasibility for FDA to accept evidence used for label expansion by other regulatory authorities from other countries to expand labels here in the US?



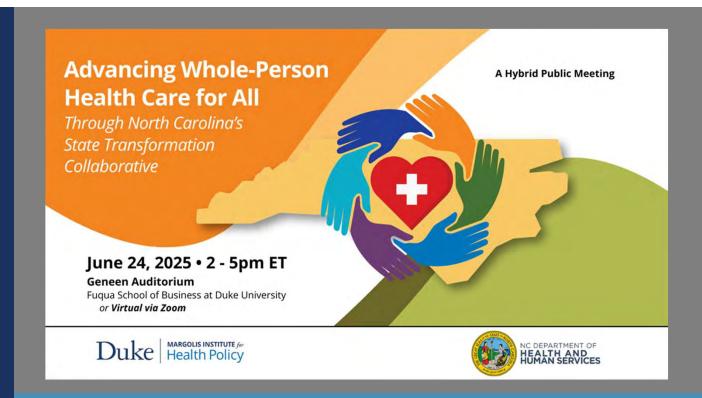
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Session 4: Additional Opportunities for Generic Drug Repurposing & Next Steps

Moderator: Tanisha Carino, Duke-Margolis Institute for Health Policy

Session 4

Objective: This session will open the floor up to participants to share new ideas and opportunities to support generic drug repurposing that have not already been discussed and potential next steps.

Open Discussion



High



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Concluding Remarks

Beth Boyer, *Duke-Margolis Institute for Health Policy*

Thank You!

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